

## Message Text

SECRET

PAGE 01 STATE 072239  
ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

DRAFTED BY PM: D GOMPERT/AF: W C HARROP:MIL  
APPROVED BY AF: W C HARROP  
S/S-O:TGMARTIN  
PM: D GOMPERT (SUBS)  
S/P: KREISBERG (SUBS)

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FM SECSTATE WASHDC  
TO AMEMBASSY MOGADISCIO FLASH

S E C R E T STATE 072239

EXDIS DISTRIBUTE AS NODIS: FOR MOOSE

E.O. 11652:GDS

TAGS: US, SO, PGOV

SUBJECT:TALKING POINTS FOR YOUR MEETING

REF: MOGADISCIO 0593

1. SUGGEST YOU USE TERM "MILITARY EQUIPMENT" IN PLACE OF  
"WEAPONS" THROUGHOUT.

2. RE TALKING POINTS (3) AND (4)

WE BELIEVE THAT USE OF TERM "INTERNATIONALLY RECOGNIZED  
TERRITORY OF THE DEMOCRATIC REPUBLIC OF SOMALIA" IS  
ESSENTIAL BOTH PUBLICLY AND PRIVATELY AS REASSURANCE TO  
KENYANS AND ETHIOPIANS AGAINST FURTHER SOMALI ADVENTUR-  
ISM, AND AGAINST PROBABLE ALLEGATIONS THAT WE ARE TACITLY  
ACCEPTING OR EVEN CONTRIBUTING TO FUTURE SOMALI IRRIDEN-

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TIST ACTION. THIS PHRASE IS PREMISED UPON THE ASSUMPTION  
THAT THE PROVISIONAL ADMINISTRATIVE LINE SEPARATING  
ETHIOPIA AND THE FORMER UNITED NATIONS TRUST TERRITORY  
OF SOMALILAND IS, PENDING A NEGOTIATED SETTLEMENT, INTER-  
NATIONALLY RECOGNIZED.

TALKING POINT 3, FIRST TICK SHOULD BE REWORDED AS FOLLOWS:

THIS PHRASE IS DESIGNED TO IDENTIFY YOUR COUNTRY FOR THE PURPOSE OF ALLOWING YOU TO USE OUR MILITARY EQUIPMENT ONLY FOR YOUR SELF-DEFENSE WITHIN THE SOMALI DEMOCRATIC REPUBLIC.

TALKING POINT 3, SECOND TICK--REWORD AS FOLLOWS:

THIS PHRASE IS NOT DESIGNED TO PREJUDICE NEGOTIATED RESOLUTION OF PROVISIONAL ADMINISTRATIVE LINE OR TO RESOLVE IT ONE WAY OR ANOTHER. THE PURPOSE IS TO MAKE CLEAR THAT SOMALIA AGREES TO USE US MILITARY EQUIPMENT FOR SELF-DEFENSE WITHIN THE TERRITORY WHICH IS INTERNATIONALLY RECOGNIZED AS THE SOMALI DEMOCRATIC REPUBLIC. WE WANT TO BE CLEAR THAT OUR MILITARY EQUIPMENT WILL REMAIN WITHIN THE SOMALI DEMOCRATIC REPUBLIC AS IT IS KNOWN AND INTERNATIONALLY RECOGNIZED.

3. RE TALKING POINT 4, WE STRONGLY PREFER THAT TEXT OF LETTERS BECOME PUBLIC DOCUMENT AND YOU SHOULD PROCEED ON THIS BASIS. YOU ARE AUTHORIZED ONLY IF FALL BACK IS UN-AVOIDABLE TO AGREE TO CLASSIFIED EXCHANGE, AND IN THIS CASE PUBLIC DISCUSSION WOULD INCLUDE THE PHRASE "EXISTING INTERNATIONALLY RECOGNIZED TERRITORY OF". WE CAN HAVE NO ILLUSIONS ABOUT THE LIKELIHOOD OF LEAKS AND SIAD BARRE SHOULD BE AWARE OF THIS.

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4. REPLACE FROM SECOND TICK TALKING POINT 5 THROUGH TALKING POINT 6 AS FOLLOWS:

THE PRESIDENT IS ALSO PREPARED, AS A DEMONSTRATION OF OUR SINCERITY, TO PROVIDE AS QUICKLY AS POSSIBLE UP TO \$10 MILLION OF NON-LETHAL ITEMS WHICH CAN BE USED FOR HUMANITARIAN RELIEF AS WELL AS TO REPLACE WAR LOSSES. THIS MATERIEL SHOULD BE OF GREAT USE TO YOUR ARMY.

--SOME OF THESE ITEMS COULD BE PROVIDED WITHIN A MONTH OR SO AFTER A FOREIGN MILITARY SALES AGREEMENT IS COMPLETED AND THE EQUIPMENT HAS BEEN ORDERED. THIS CATEGORY INCLUDES: BLANKETS, UNIFORMS, TENTS, AND MEDICAL SUPPLIES. COMBAT RATIONS AND SOME KINDS OF VEHICLES SUCH AS AMBULANCES, FUEL TANKERS, AND WRECKERS ALSO COULD BE DELIVERED IN THE NEAR TERM.

--WE ARE PREPARED TO INCLUDE OTHER KINDS OF NON-LETHAL EQUIPMENT BUT IT COULD TAKE SEVERAL MONTHS BEFORE DELIVERY AND TRAINING WOULD BE COMPLETED. THIS CATEGORY INCLUDES SUCH THINGS AS 2 1/2 TON TRUCKS AND FIELD HOSPITALS. (FYI: 30 TO 60 DAYS WILL BE REQUIRED TO MAKE SOMALIA ELIGIBLE FOR FMS SALES AND CREDITS).

--WE REGRET THAT WE CANNOT PROVIDE ANY MILITARY ASSIS-

TANCE ON A GRANT BASIS. AS YOU KNOW, I AM GOING NEXT TO JIDDA TO COMMENT ABOUT OUR DISCUSSIONS HERE. WITH YOUR

PERMISSION, I WILL DISCUSS THE POSSIBILITY OF THE SAUDIS JOINING IN EFFORTS TO ASSIST SOMALIA, IN PARTICULAR TO PROVIDE FINANCING WHICH WOULD EXPEDITE THE URGENT PROVISION OF MILITARY ASSISTANCE AND TO FINANCE ADDITIONAL PROCUREMENT FROM THE UNITED STATES.

--FAILING SUCH FINANCING OF OUR INITIAL PACKAGE, WE WILL BE ABLE TO PROVIDE YOU A \$10 MILLION LOAN ON VERY SHORT NOTICE BY USING FUNDS THAT HAVE BEEN EARMARKED FOR OTHER RECIPIENTS.

--WE ALSO WOULD TRY TO MAKE THE TERMS OF THE LOAN AS FAVORABLE AS POSSIBLE. FOR EXAMPLE, WE MIGHT BE ABLE  
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TO HAVE A THREE YEAR "GRACE PERIOD" DURING WHICH ONLY INTEREST PAYMENTS WOULD BE REQUIRED. (FYI. IF SIAD PRESSES FOR MORE DETAILS, WE ENVISION A 10-YEAR LOAN, INCLUDING THE THREE-YEAR GRACE PERIOD, WITH INTEREST EQUAL TO THAT WHICH THE USG WILL PAY, ABOUT 8 ).

--FOLLOWING THE SURVEY TEAM'S VISIT AND ASSESSMENT, THE PRESIDENT WILL BE WILLING TO REQUEST CONGRESS AUTHORIZE A SUBSTANTIAL ADDITIONAL PACKAGE OF SUPPLIES AND EQUIPMENT FOR DEFENSE PURPOSES, SUBJECT TO TEAM RECOMMENDATIONS.

--THE AUTHORIZATION OF THE ADDITIONAL ASSISTANCE WILL TAKE TIME. IT CANNOT BE DONE OVERNIGHT AND WE ASK YOUR PATIENCE.

5. RE TALKING POINT 7 - YOU SHOULD ADD THAT PUBLIC STATEMENTS OF SUPPORT FROM MOGADISCIO FOR WSLF ACTIVITIES RISK THE SAME UNDESIRABLE EFFECT AS THE INSURGENT ACTION ITSELF.

6. AGREE WITH YOUR VIEW ON PUBLIC HANDLING. OUR PRESS GUIDANCE AVOIDS ANY COMMENT ON SUBSTANCE OF YOUR TALKS BEFORE YOUR REPORT TO PRESIDENT. IT IS IMPORTANT THAT WE BRIEF KEY CONGRESSMEN AND SENATORS PRIOR TO FURTHER PUBLIC DISCUSSION OF POSSIBLE MILITARY ASSISTANCE. WE ARE RELEASING FACT OF YOUR STOPOVER IN JIDDA, FOR WHICH TALKING POINTS WILL FOLLOW. VANCE

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## Message Attributes

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**Current Classification:** UNCLASSIFIED  
**Concepts:** INSTRUCTIONS, MILITARY ASSISTANCE, MILITARY EQUIPMENT, INTERVENTION, POLITICAL SETTLEMENT, MEETINGS, MILITARY SALES, NEGOTIATIONS, CAT-B  
**Control Number:** n/a  
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**Draft Date:** 21 mar 1978  
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**Disposition Date:** 20 Mar 2014  
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**Executive Order:** GS  
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**Type:** TE  
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